

Message Text

UNCLASSIFIED

PAGE 01 LENING 00600 01 OF 07 231905Z
ACTION CA-01

INFO OCT-01 EUR-12 ISO-00 VOE-00 SCS-06 PPTE-00 A-01

PER-05 MMO-04 ABF-01 /031 W

-----002936 231935Z /41

P 231810Z FEB 78

FM AMCONSUL LENINGRAD

TO SECSTATE WASHDC PRIORITY 4026

UNCLAS SECTION 01 OF 07 LENINGRAD 00600

FOR CA, EUR/SOV, BF/OB

E.O. 11652: N/A

TAGS: CGEN, APER, ABUD

SUBJECT: FY 1980 CONSULAR PACKAGE

REF: A. STATE 16438, B. STATE 19521, C. 25833, STATE

D. 77 LENINGRAD 491

THERE FOLLOWS LENINGRAD'S SUBMISSION TO CONSULAR PACKAGE
FOR FY 1980.

1. SCHEDULE I: QUESTIONS 1-14. NOT APPLICABLE SINCE
POST IS NOT AUTHORIZED TO ISSUE IMMIGRANT VISAS. IF
COUNSELLING AND CONSULAR REPRESENTATIONS IN IMMIGRANT
VISA CASES ARE COUNTED, HOWEVER, 200 HOURS OF OFFICERS'
AND 50 HOURS OF SECRETARIES' TIME WAS REQUIRED DURING THE
PAST FISCAL YEAR. THE MAJOR BENEFICIARIES OF SUCH
ASSISTANCE ARE: SOVIET SPOUSES OF AMERICAN CITIZENS AND
PERSONS SEEKING TO EMIGRATE TO U.S.A. TO REUNITE WITH
AMERICAN RELATIVES.

2. BUREAU: EUR/SOV
COUNTRY AND POST: U.S.S.R. CONGEN LENINGRAD
SCHEDEULE II, NON-IMMIGRANT VISAS

UNCLASSIFIED

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PAGE 02 LENING 00600 01 OF 07 231905Z

FY-1977	FY-1978	FY-1979	FY-1980
ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
10/1/76 TO	10/1/77	10/1/78	10/1/79
9/30/77	9/30/78	9/30/79	9/30/80

15. NIV'S ISSUED

400 450 500 550

16. NIV'S REFUSED

5 10 12 15

17. TOTAL NIV CASES

400 450 500 550

MAN-HOURS UTILIZED:

AMERICAN OFFICERS

18. FULL TIME PERMANENT

175 175 200 225

19. TEMPORARY DETAIL

0 0 0 0

20. PIT (LOCALLY HIRED)

0 25 50 50

21. SUB-TOTAL AMERICAN MAN-HOURS

175 200 250 275

UNCLASSIFIED

UNCLASSIFIED

PAGE 03 LENING 00600 01 OF 07 231905Z

LOCAL

22. FULL TIME PERMANENT

550 600 650 700

23. TEMPORARY DETAIL

0 0 0 0

24. PIT

0 0 0 0

25. SUB-TOTAL LOCAL MAN-HOURS

550 600 650 700

26. TOTAL NIV MAN-HOURS

725 800 900 925
FY-1977 FY-1978 FY-1979 FY-1980

27. NIV FEES COLLECTED

337.75 2,000.00 2,500.00 3,000.00

28. BORDER CROSSING CARDS FY-77

0 0 0 0

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PAGE 01 LENING 00600 02 OF 07 231906Z

ACTION CA-01

INFO OCT-01 EUR-12 ISO-00 VOE-00 SCS-06 PPTE-00 A-01

PER-05 MMO-04 ABF-01 /031 W

-----002938 231935Z /41

P 231810Z FEB 78

FM AMCONSUL LENINGRAD

TO SECSTATE WASHDC PRIORITY 4027

UNCLAS SECTION 02 OF 07 LENINGRAD 00600

29. CREW LIST VISAS FY-77

104 115 125 135

30. NAMES ON CREW LIST VISAS FY-77

5,673 6,000 6,500 7,000

PERCENT OF TOTAL NIV CASES REQUIRING:

31. INTERVIEWS

25 25 25 25

32. USE OF INTERPRETER (PERCENT OF TOTAL NIV CASES
INTERVIEWED). BOTH OFFICERS ARE QUALIFIED RUSSIAN
LINGUISTS.

0 0 0 0

33. THIRD COUNTRY CHECK

5 7 7 7

3. BUREAU: EUR/SOV
COUNTRY AND POST: U.S.S.R. CONGEN LENINGRAD
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PAGE 02 LENING 00600 02 OF 07 231906Z

SCHEDULE III. SPECIAL CONSULAR SERVICES

34. AMERICAN CITIZEN DEATHS

3 5 5 5

35. ESTATE/PROPERTY CLAIMS

51 60 75 100

FY-1977 FY-1978 FY-1979 FY-1980

36. NOTARIALS

39 50 60 70

37. WELFARE/WHEREABOUTS

94 110 125 150

38. SEAMAN AND SHIPPING

160 165 175 185

39. ARRESTS

NO ARRESTS BUT 4-5 "DETENTION" CASES EACH YEAR INVOLVING
CONSULAR ENQUIRY OR PROTEST.

40. OTHER AGENCY SERVICES

15 20 25 30

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PAGE 03 LENING 00600 02 OF 07 231906Z

41. TOTAL SCS CASES

362 410 465 540

MAN-HOURS UTILIZED:
AMERICAN OFFICERS

42. FULL TIME PERMANENT

1,250 1,425 1,650 1,850

43. TEMPORARY DETAIL

0 0 0 0

44. PIT (LOCALLY HIRED)

0 1,000 1,200 1,500

45. SUB-TOTAL AMERICAN MAN-HOURS

1,250 2,425 2,850 3,350
FY-1977 FY-1978 FY-1979 FY-1980

LOCAL

46. FULL TIME PERMANENT

480 550 600 700

47. TEMPORARY DETAIL

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PAGE 01 LENING 00600 03 OF 07 231902Z
ACTION CA-01

INFO OCT-01 EUR-12 ISO-00 VOE-00 SCS-06 PPTE-00 A-01

PER-05 MMO-04 ABF-01 /031 W

-----002807 231940Z /50

P 231810Z FEB 78

FM AMCONSUL LENINGRAD

TO SECSTATE WASHDC PRIORITY 4028

UNCLAS SECTION 03 OF 07 LENINGRAD 00600

48. PIT

0 0 0 0

49. SUB-TOTAL LOCAL MAN-HOURS

480 550 600 700

50. TOTAL SCS MAN-HOURS

1,730 2,975 3,450 4,050

51. TREASURY CHECKS FY-77

0 0 0 0

4. BUREAU: EUR/SOV

COUNTRY AND POST: U.S.S.R. CONGEN LENINGRAD
SCHEDULE IV. CITIZENSHIP AND PASSPORT SERVICES

52. PPT APPLICATIONS EXECUTED (INCLUDING NEW FORMAT
DIPLOMATIC PASSPORTS).

48 12 15 18

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PAGE 02 LENING 00600 03 OF 07 231902Z

53. PPT APPLICATIONS EXAMINED

48 12 15 18

54. FEE PASSPORTS ISSUED

9 12 15 18

55. NO-FEE PASSPORTS ISSUED

2(AT POST) 1 1 2
FY-1977 FY-1978 FY-1979 FY-1980

56. PPT'S AMENDED OR EXTENDED

2 2 4 4

57. NEW REGISTRATION APPLICATIONS

0 2 2 2

58. REPORTS OF BIRTH

0 0 0 0

59. WITNESS TO MARRIAGE

6 8 10 12

60. WAIVER OF PASSPORTS

0 0 0 0

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PAGE 03 LENING 00600 03 OF 07 231902Z

61. SUB-TOTAL PASSPORT CASES

115 49 62 74

62. IDENTITY CARDS ISSUED

0 0 0 0

63. TOTAL PASSPORT CASES

115 49 62 74

MAN-HOURS UTILIZED:
AMERICAN OFFICERS

64. FULL TIME PERMANENT

285 120 140 160

65. TEMPORARY DETAIL

0 0 0 0

FY-1977 FY-1978 FY-1979 FY-1980

66. PIT (LOCALLY HIRED)

0 75 85 100

67. SUB-TOTAL AMERICAN MAN-HOURS

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UNCLASSIFIED

PAGE 01 LENING 00600 04 OF 07 231906Z
ACTION CA-01

INFO OCT-01 EUR-12 ISO-00 VOE-00 SCS-06 PPTE-00 A-01

PER-05 MMO-04 ABF-01 /031 W

-----002940 231937Z/42

P 231810Z FEB 78

FM AMCONSUL LENINGRAD

TO SECSTATE WASHDC PRIORITY 4029

UNCLAS SECTION 04 OF 07 LENINGRAD 00600

67. SUB-TOTAL AMERICAN MAN-HOURS

285 195 225 260

LOCAL

68. FULL-TIME PERMANENT

285 120 140 160

69. TEMPORARY DETAIL

0 0 0 0

70. PIT

0 0 0 0

71. SUB-TOTAL LOCAL MAN-HOURS

285 120 140 160

72. TOTAL PPT MAN HOURS

570 315 365 420

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PAGE 02 LENING 00600 04 OF 07 231906Z

73. AMERICANS REGISTERED 1/31/78

78 100 125 150

AMERICAN CITIZEN RESIDENT:

74. OFFICIAL

67 67 70 75

75. NON-OFFICIAL

98 110 120 130

5. BUREAU: EUR/SOV
COUNTRY AND POST: U.S.S.R. CONGEN LENINGRAD
SCHEDULE V. CONDITIONS AND JUSTIFICATION

FY-1977

AMERICAN: LOCAL

HOURS GAINED:

OVERTIME 350 40

DETAILS IN 0 0

HOURS LOST:

DETAILS OUT 0 0

STAFFING GAPS 0 0

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PAGE 03 LENING 00600 04 OF 07 231906Z

PROLONGED LEAVE 0 80

POSITIONS

AMERICANS: VISAS SCS PPT GENERAL TOTAL

76. AUTHORIZED 9/30/77

2 2 2 2 2

77. AUTHORIZED 1/31/78

2 2 2 2 2

78. FILLED 1/31/78

2 2 2 2 2

INCREASE:

79. REQUIRED FY 1979

3 3 3 3 3
VISAS SCS PPT GENERAL TOTAL

80. REQUIRED FY 1980

3 3 3 3 3

LOCALS:

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PAGE 01 LENING 00600 05 OF 07 231907Z

ACTION CA-01

INFO OCT-01 EUR-12 ISO-00 VOE-00 SCS-06 PPTE-00 A-01

MMO-04 PER-05 ABF-01 /031 W

-----002960 231936Z /41

P 231810Z FEB 78

FM AMCONSUL LENINGRAD

TO SECSTATE WASHDC PRIORITY 4030

UNCLAS SECTION 05 OF 07 LENINGRAD 00600

81. AUTHORIZED 9/30/77

1 1 1 1 1

82. AUTHORIZED 1/31/78

1 1 1 1 1

83. FILLED 1/31/78

1 1 1 1 1

INCREASE:

84. REQUIRED FY 1979

2 2 2 2 2

85. REQUIRED FY 1980

2 2 2 2 2

ALL ABOVE POSITIONS ARE GENERAL. ONE YEAR PIT EMPLOYEE
WAS AUTHORIZED AS OF SEPTEMBER 30, 1977.

6. BUREAU: EUR/SOV

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PAGE 02 LENING 00600 05 OF 07 231907Z

COUNTRY AND POST: U.S.S.R. CONGEN LENINGRAD
SCHEDULE VI. FEDERAL BENEFITS, FRAUD, ETC.

A. FEDERAL BENEFIT ACTIVITY

1. NUMBER OF SSA REIMBURSED:

AMERICAN: N/A
LOCAL: N/A

SS BENEFITS NOT PAYABLE IN U.S.S.R.

2. HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK
OTHER THAN FEDERAL BENEFITS:

AMERICAN: N/A
LOCAL: N/A

3. HOURS WORKED BY REGULAR (NONREIMBURSED) CONSULAR
EMPLOYEES ON FEDERAL BENEFITS:

AMERICAN: 50
LOCAL: 50

B. DOCUMENT FRAUD INVESTIGATIONS

1. PERCENTAGE OF INVESTIGATIONS CONDUCTED BY: (CHECK
ONE)

A. FRAUD UNIT: NO FRAUD UNIT - LOW FRAUD AREA.

B. SECURITY: N/A

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PAGE 03 LENING 00600 05 OF 07 231907Z

C. LINE OFFICER: 10 PERCENT. LARGELY ON REQUEST
FROM OTHER POSTS: LOW NUMBER BECAUSE SOVIET
CIVIL DOCUMENTATION NOT ACCESSIBLE.

2. TYPE OF INVESTIGATION (ESTIMATED NUMBER):

A. VISA: 100

B. FEDERAL BENEFITS: N/A

C. PASSPORT: 2

C. U.S. CITIZENS IN JAIL 1/31/78: NONE

D. SERVICES FOR INS:

1. NUMBER OF RE-ENTRY PERMIT EXTENSIONS: ONE
2. NUMBER OF I-151 CARDS SURRENDERED: NONE
3. I-151 CARD INTERVIEWS - LOST OR STOLEN: NONE
4. MANHOURS WORKED BY CONSULAR EMPLOYEES TO PROVIDE ABOVE INS SERVICES. (IF I-30 PETITIONS - TO CLASSIFY SPOUSE/CHILD AS IMMEDIATE RELATIVE FOR PURPOSES OF ISSUANCE OF IV - AND NAME CHECK SERVICES ARE CONSIDERED.
AMERICAN: 60
LOCAL: 30

UNCLASSIFIED

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PAGE 01 LENING 00600 06 OF 07 231914Z
ACTION CA-01

INFO OCT-01 EUR-12 ISO-00 VOE-00 SCS-06 PPTE-00 A-01
PER-05 MMO-04 ABF-01 /031 W
-----003028 231936Z /41
P 231810Z FEB 78
FM AMCONSUL LENINGRAD
TO SECSTATE WASHDC PRIORITY 4031

UNCLAS SECTION 06 OF 07 LENINGRAD 00600

E. LOSS OF NATIONALITY CASES: ONE IN PROCESS.

F. DETAILED BREAKOUT OF FIGURE ENTERED IN SCHEDULE III,
ITEM 34 AMERICAN CITIZEN DEATHS, (1977).

1. BURIED LOCALLY: 0

2. REMAINS SHIPPED TO U.S.: 3

G. DETAILED BREAKOUT OF FIGURE ENTERED IN SCHEDULE III,
ITEM 37 WELFARE AND WHEREABOUTS INTO THE FOLLOWING
CATEGORIES: (1977).

1. SEARCHES FOR "MISSING PERSONS": 6

2. EMERGENCY MESSAGES: 19

3. CHILD CUSTODY CASES: 0

4. ILLNESS OF HOSPITAL CASES NOT INVOLVING MEDEVAC: 25

5. MEDEVAC INVOLVING REPATRIATION LOANS: 3

6. MEDEVAC NOT AT USG EXPENSE: 1

7. REPATRIATION APPLICATIONS: 1

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PAGE 02 LENING 00600 06 OF 07 231914Z

8. REPATRIATION NOT INVOLVING USG EXPENSE: 6

9. EMERGENCY MONEY TRANSFERS (INCLUDING TRUST AND COMMERCIAL BANK): 4

10. UNSPECIFIED MISCELLANEOUS W/W ACTIONS: 29

H. PERCENTAGE OF POST'S TOTAL CONSULAR WORKLOAD PERFORMED BY CONSULAR AGENTS UNDER POST'S JURISDICTION, I.E. PROTECTION: N/A

I. COMMENTS ON ANY VISA, SCS AND PASSPORT PROBLEMS THAT MAY BE UNIQUE TO POST'S CONSULAR OPERATIONS.

POST IS FREQUENTLY CALLED UPON BY DEPARTMENT, BY MEMBERS OF CONGRESS, AND BY AMERICAN CITIZENS TO MAKE REPRESENTATIONS WITH SOVIET AUTHORITIES IN BEHALF OF SOVIET CITIZENS WHO ARE SEEKING PERMISSION TO LEAVE THE U.S.S.R. TO VISIT, OR REUNITE WITH U.S. CITIZEN RELATIVES. OFTEN INDEED POST IS CALLED UPON TO SUPPORT WITH SOVIET AUTHORITIES VISA REQUESTS TO VISIT THE SOVIET UNION MADE BY AMERICAN CITIZENS WHO WISH TO TRAVEL HERE EITHER IN OFFICIAL CAPACITY OR AS TOURISTS. THESE ACTIVITIES, AND RELATED CORRESPONDENCE, REQUIRE SOME 500 HOURS OF WORK FORCES TIME EACH YEAR, A CONSIDERABLE AMOUNT OF TIME - SOME 750 HOURS - WAS REQUIRED TO HELP AMERICAN CITIZENS HOSPITALIZED IN LENINGRAD - THIS INCLUDES EXTENSIVE VISITATION; ARRANGING FOR SUPPLY OF FRESH FOOD, FRUITS, AND JUICES FROM PRIVATE COMMUNITY SOURCES; OBTAINING AND TRANSLATING MEDICAL DOCUMENTS; AND ARRANGING FOR PATIENTS' REPATRIATION. PRIVATE WELFARE COMMITTEE HAS BEEN UNCLASSIFIED

UNCLASSIFIED

PAGE 03 LENING 00600 06 OF 07 231914Z

ORGANIZED TO HELP WITH THIS FUNCTION. HELPING AMERICAN CITIZENS ARRANGE MARRIAGES - INCLUDING OBTAINING TIMELY VISAS - LIKEWISE REQUIRES MUCH EFFORT AND TIME TO AN ESTIMATED 400 HOURS. PROPERTY PROTECTION CASES, SUCH AS ASSISTANCE TO AMERICAN CITIZENS IN THEIR EFFORTS TO OBTAIN POSSESSION OF MATERIALS CONFISCATED BY SOVIET CUSTOMS OFFICIALS CAN TAKE DISPROPORTIONATELY LARGE AMOUNTS OF CONSULAR TIME, AS ALSO CAN AID TO TOURISTS IN THEIR DISPUTES WITH INTURIST AND WITH OTHER SOVIET AUTHORITIES. SOVIET OFFICIALS ARE TYPICALLY SLOW-MOVING AND UNHELPFUL - WHEN NOT OBSTRUCTIONIST - IN MOST OF THESE CASES. A GOOD EXAMPLE OF THIS IS THE SOVIET PRACTICE OF PREVENTING ACCESS TO THE CONSULATE OFFICES TO ANYONE WHO CANNOT SHOW AN AMERICAN PASSPORT OR OTHER DOCUMENT GIVING "CLEARANCE" FOR ENTRY. CONSOFFS MUST THEREFORE FREQUENTLY MEET VISITORS OUTSIDE THE ENTRANCE BY APPOINTMENT OR UPON SUMMONS BY MARINE SECURITY GUARD. THUS, SOME OF THE WORK HAS A DISTINCTLY POLITICAL CAST. THIS IS ESPECIALLY TRUE OF FREQUENT PROTECTION CASES INVOLVING SOVIET CUSTOMS HANDLING OF AMERICAN CITIZENS WHO HAVE CONTACTS WITH POLITICAL DISSIDENTS OR JEWISH REFUSENIKS. THE OFFICIAL REPRESENTATION LIST OF PERSONS SEEKING REUNIFICATION WITH FAMILY MEMBERS IN THE U.S. IS ANOTHER EXAMPLE OF THE POLITICALLY CONTENTIOUS NATURE OF CONSULAR WORK IN LENINGRAD.

MAJOR ITEMS OF CONSULAR PACKAGE INDICATE THAT ON-GOING EXPANSION IN VOLUME OF CONSULAR WORK IN LENINGRAD (REFTEL D) CONTINUES AS NEW POST BECOMES BETTER KNOWN TO TRAVELLING PUBLIC. THIS GROWTH IS EXPECTED TO CONTINUE

UNCLASSIFIED

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PAGE 01 LENING 00600 07 OF 07 231916Z
ACTION CA-01

INFO OCT-01 EUR-12 ISO-00 VOE-00 SCS-06 PPTE-00 A-01
PER-05 ABF-01 MMO-04 /031 W

-----003042 231937Z /41

P 231810Z FEB 78

FM AMCONSUL LENINGRAD

TO SECSTATE WASHDC PRIORITY 4032

UNCLAS SECTION 07 OF 07 LENINGRAD 00600

TRAVELLING PUBLIC. THIS GROWTH IS EXPECTED TO CONTINUE

INTO THE NEAR FUTURE - ESPECIALLY INTO 1980 WHEN THE SUMMER OLYMPIC GAMES WILL BE HELD IN MOSCOW, LENINGRAD, AND TALLINN. IN CONNECTION WITH THIS OUTLOOK, SOVIET AUTHORITIES ARE PLANNING FOR, AND ENCOURAGING, AN EXPANSION OF TOURISM. THEY HAVE RECENTLY:

--COMPLETED A MAJOR NEW HOTEL IN LENINGRAD;

--NEARED COMPLETION OF ANOTHER NEW ONE;

--BEGUN EXPANSION OF A THIRD ONE;

--REMODELED AN OLDER ONE;

--AND ARE PROJECTING YET ANOTHER.

AMERICAN TOURISM TO THE CITY HAS KEPT PACE WITH THESE EXPECTATIONS, HAVING RISEN TO ABOUT 51,000 IN 1976 (1977 FIGURES NOT YET AVAILABLE BUT INTURIST EXPECTS 100,000 AMERICAN VISITORS IN 1980). ALL WELFARE AND WHEREABOUTS AND PROTECTION FUNCTIONS ARE EXPECTED TO CONTINUE TO INCREASE PROPORTIONALLY.

SEAMEN AND SHIPPING, ANOTHER MAJOR ITEM OF BUSINESS, WILL ALSO CONTINUE TO GROW AS A RESULT BOTH OF CONTINUED UNCLASSIFIED

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PAGE 02 LENING 00600 07 OF 07 231916Z

U.S. GRAIN SHIPMENTS TO LENINGRAD AND THE OPENING OF A NEW PORT FACILITY FOR US-USSR AGRICULTURAL CHEMICALS TRADE IN VENTSPILS, LATVIA. VISA WORK IS NOT EXPECTED TO EXPAND MUCH BEYOND COMPARATIVELY NARROW LIMITS FOR POLITICAL REASONS, BUT INCREASING USA-USSR CONTACTS WILL LIKELY EXPAND THE POLITICAL ZONE CONNECTED WITH VISA REPRESENTATIONS. BUCHANAN

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Message Attributes

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Disposition Event:
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Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3508231
Secure: OPEN
Status: NATIVE
Subject: FY 1980 CONSULAR PACKAGE
TAGS: CGEN, APER, ABUD
To: STATE
Type: TE
vdkgvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/8c629ed1-c288-dd11-92da-001cc4696bcc
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